

What Is the FDA's Predetermined Change Control Plan?

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Abstract

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Introduction

The rapid evolution of artificial intelligence (AI) and machine learning (ML) is transforming the healthcare landscape, particularly in the realm of medical devices. Software as a Medical Device (SaMD) and ML-enabled device software functions (ML-DSF) are becoming increasingly prevalent, offering unprecedented opportunities for improving diagnostics, treatment, and patient care. However, the dynamic nature of these technologies presents a unique regulatory challenge: how to ensure the ongoing safety and effectiveness of devices that are designed to learn and evolve over time? [1]

In response to this challenge, the U.S. Food and Drug Administration (FDA) has introduced the concept of a Predetermined Change Control Plan (PCCP). This innovative regulatory mechanism provides a framework for manufacturers to manage and implement changes to their AI/ML-enabled medical devices without the need for a new regulatory submission for each modification. This article provides a comprehensive overview of the FDA's PCCP, its key components, and its implications for health professionals and the medical device industry.

What is a Predetermined Change Control Plan (PCCP)?

A Predetermined Change Control Plan (PCCP) is a document submitted by a medical device manufacturer to the FDA as part of a marketing submission (510(k), De Novo, or PMA). The PCCP describes the anticipated modifications to an AI/ML-enabled medical device, the protocol for developing, validating,

and implementing those changes, and an assessment of their impact. In essence, a PCCP allows for a “pre-validation” of future changes, enabling manufacturers to implement modifications within a defined scope while maintaining the device's safety and effectiveness. [2]

The primary goal of a PCCP is to provide a streamlined regulatory pathway for the iterative improvement of AI/ML-enabled medical devices. By pre-certifying a plan for future modifications, the FDA aims to foster innovation while ensuring that patients have access to safe and effective medical technologies. This approach is particularly beneficial for devices that rely on machine learning, as their algorithms are designed to continuously learn and adapt based on new data. The FDA's guidance on PCCPs is a significant step towards creating a regulatory framework that is both flexible and robust, capable of accommodating the unique characteristics of AI/ML-based medical devices. [4]

Key Components of a PCCP

The FDA's draft guidance on PCCPs outlines three main components that a manufacturer must include in their submission:

1. Description of Modifications

This section requires a detailed description of the planned modifications to the ML-DSF. This includes not only the changes to the algorithm itself but also the resulting changes to the device's characteristics and performance. The FDA emphasizes that the modifications should be specific, verifiable, and validated within the manufacturer's existing quality management system (QMS). The description should be comprehensive enough to allow the FDA to understand the full scope of the proposed changes and their potential impact on the device's safety and effectiveness. [3]

2. Modification Protocol

The Modification Protocol provides a step-by-step plan for how the proposed modifications will be developed, validated, and implemented. This includes data management practices, re-training procedures, performance evaluation, and update procedures. The protocol must demonstrate how the manufacturer will ensure the device remains safe and effective after each modification. The modification protocol is a critical component of the PCCP, as it provides the FDA with the assurance that the manufacturer has a robust process in place for managing changes to the device. [5]

3. Impact Assessment

The Impact Assessment evaluates the benefits and risks of implementing the PCCP. It should include a comparison of the modified device to the original version, an analysis of the benefits and risks of each modification, and a demonstration of how the Modification Protocol will ensure the device's continued safety and effectiveness. The manufacturer's existing QMS should be used as the framework for conducting the Impact Assessment. This assessment is crucial for ensuring that the benefits of the proposed changes outweigh the risks and that the device will continue to meet the regulatory requirements for safety and effectiveness. [3]

Implications for Health Professionals and the Medical Device Industry

The FDA's PCCP framework has significant implications for both health professionals and the medical device industry. For the industry, the PCCP offers a more predictable and efficient regulatory pathway for AI/ML-enabled medical devices. This can help to reduce the time and cost of bringing new devices to market and can encourage innovation in this rapidly developing field. [6]

For health professionals, the PCCP can lead to more accurate diagnostics, personalized treatments, and improved patient outcomes. By enabling the continuous improvement of AI/ML-enabled medical devices, the PCCP can help to ensure that health professionals have access to the most advanced and effective tools available. However, it is also crucial for health professionals to stay informed about the changes being made to the devices they use. They should be aware of the scope of the PCCP for each device and understand how the modifications may affect its performance and clinical use. Collaboration between manufacturers, regulators, and health professionals will be essential to ensure the safe and effective implementation of this new regulatory paradigm.

Conclusion

The FDA's Predetermined Change Control Plan represents a significant step forward in the regulation of AI/ML-enabled medical devices. By providing a clear framework for managing and implementing changes, the PCCP fosters innovation while ensuring patient safety. As AI and ML continue to reshape the future of medicine, the PCCP will play a crucial role in enabling the development and deployment of cutting-edge medical technologies that can improve the lives of millions. The successful implementation of the PCCP will require a collaborative effort from all stakeholders, including the FDA, the medical device industry, and health professionals. By working together, we can ensure that the full potential of AI/ML in healthcare is realized in a safe and effective manner.